IN THE SENATE OF THE UNITED STATES.

JANUARY 21, 1879.



Mr. MATTHEWS asked and, by unanimous consent, obtained leave to bring in the following bill; which was read twice and referred to the Select Committee to investigate and report the best means of preventing the introduction and spread of Epidemic Diseases.

A BILL

To prevent the introduction of contagious or infectious diseases into the United States, and to establish a Bureau of Public Health.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled
- 3 That there shall be established in the Treasury Department a
- 4 Bureau of Health, which shall consist of one chief executive
- 5 officer, to be called the Director-General of Health, to be
- 6 appointed by the President, by and with the advice and
- 7 consent of the Senate, who shall receive a salary of
- 8 thousand dollars per annum; and a Board of Health,
- 9 to consist of seven members, to be appointed by the Presi-
- 10 dent, whose compensation shall be dollars per diem and
- 11 actual reasonable expenses during the time when actually
- 12 engaged in the performance of their duties under this act.
- 13 The Surgeon-General of the Army and the Surgeon-General

of the Navy shall be ex officio additional members of said

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15 board, but without additional pay. Said board shall meet in 16 Washington or elsewhere, from time to time, upon notice from the Director-General of Health, and shall frame all rules 17 18 and regulations authorized or required by this act, and shall make, or cause to be made, by members of their own body. 19 such special examinations and investigations, at any place or 20 21 places within the United States, as they may order, to aid in the execution of this act and the promotion of its objects, sub-22 23 ject to the approval of the Secretary of the Treasury. The Director-General of Health shall be ex officio a member and 24 president of said Board of Health. All rules and regulations 25 under this act, framed by said Board of Health, shall be sub-26 ject to the approval of the President, and shall then be 27 enforced by the Director-General of Health. 28 SEC. 2. That there shall be appointed by the Secretary 1 of the Treasury, in said Bureau of Health, one chief clerk, at 2 dollars, and such other assistants to the 3 a salary of Director-General of Health, not to exceed in all the number 4 , whose compensation shall be that of clerks of 5 similar grades in the Treasury Department, and actual reason-6 able traveling and other expenses when engaged under the 7 orders of the Director-General of Health, approved by the 8 9 Secretary of the Treasury, in the discharge of duties under this act, elsewhere than at the seat of government. 10

SEC. 3. That the Bureau of Health shall be charged 1 with the supervision of all matters connected with 2 the Marine-Hospital Service; and the Director-General 3 of Health shall perform all the duties and exercise all 4 the powers now devolving upon the Supervising Surgeon 5 6 General of the Marine Hospital Service, which office is hereby abolished, and all the records, papers, and other matters belonging thereto transferred to the Bureau of Health; and said 8 bureau is charged with the execution of the provisions of this 9 and all other acts and measures to prevent the introduction 10 of contagious or infectious diseases into the United States, and 11 the enforcement of all quarantine regulations, lawfully estab-12 lished, in respect to all vessels and vehicles engaged in com-13 merce with foreign nations and among the States, whether by 14 land or water. The Bureau of Health shall also be charged 15 with the execution of all laws and orders, rules and 16 regulations, made in pursuance thereof, for the improve-17 18 ment of the sanitary condition of the District of Columbia. The Bureau of Health shall also be charged with the 19 duty of obtaining information of the sanitary condition 20 21 of foreign ports and places from which contagious or 22 infectious diseases are or may be imported into the United 23 States; and to this end the consular officers of the United States, at all ports and places, who may be required to do 24 so, by notice from the Secretary of the Treasury, shall 25

26 make to the Director-General of Health weekly reports of the 27 sanitary condition of the ports and places at which they are 28 respectively stationed, according to such forms as he may pre-29 scribe; and the Bureau of Health shall also obtain, through the medical officers of the Marine Hospital Service, collectors of cus-30 31 toms, and such other sources as are accessible, including State and municipal health officers and authorities throughout the 32 United States, weekly reports of the sanitary condition of 33 34 ports and places within the United States; and the Director-General of Health shall prepare and transmit to the medi-35 cal officers of the Marine Hospital Service, to collectors of 36 customs, and to State and municipal health officers 37 38 and authorities, weekly abstracts of the consular sanitary re-39 ports, and other pertinent information received by him; and 40 said Bureau of Health shall also, as far as it may be able, by 41 means of the voluntary co-operation of State and municipal 42 authorities, of public associations and private persons, procure 43 information relating to births, deaths, marriages, the preva-44 lence of disease, and such other facts as will furnish a basis 45 for securing a complete system of registration of vital statistics for the United States, and also information relating to the 46 climatic, meteorological, geological, and other conditions 47 affecting the public health; and the Director-General of 48 Health shall make an annual report to the Secretary of the 49 Treasury of the operations of the Bureau of Health, for trans-50

51 mission to Congress, with such recommendations as he may

52 deem important to the public interests.

SEC. 4. That it shall be unlawful for any vessel engaged 1 2 in the transportation of goods or persons from any foreign 3 country to and into the United States to enter any port of the United States except in accordance with the provisions of 4 this act, and all rules and regulations made in pursuance 5 thereof and applicable thereto; and any such vessel which 6 shall enter or attempt to enter a port of the United States in 7 violation thereof shall forfeit to the United States a sum, to 8 be awarded in the discretion of the court, not exceeding five 9 thousand dollars, which shall be a lien upon said vessel, to be 10 11 recovered by proceedings in admiralty in the proper district court of the United States. 12

1 SEC. 5. All such vessels shall be required to obtain from 2 the consul, vice-consul, or other consular officer of the United States at the port of departure, a certificate, in duplicate, set-3 4 ting forth that said vessel has in all respects complied with the rules and regulations in such cases prescribed, and herein 5 authorized, for the disinfection of the said vessel, its cargo, 6 7 passengers, and crew; and said consular officer is required, before granting such certificate, to be satisfied that the mat-8 ters and things therein stated are true, and for his services 9 in that behalf shall be entitled to demand and receive such 10

11 fees as shall by lawful regulation be allowed, to be accounted

12 for as is required in other cases.

13 And all vessels sailing from the port of Havana, in the 14 island of Cuba, and bound for any port in the United States, 15 shall be required to obtain from a medical officer, serving in 16 the office of the consul of the United States at that port, to 17 be appointed by the President for that purpose, and who 18 shall receive a salary of thousand dollars per annum, 19 his certificate, setting forth that he has personally inspected said vessel, her cargo, crew, and passengers; that the rules 20 21 and regulations prescribed by the Bureau of Health in respect 22 thereto have been fully complied with; and that, in his 23 opinion, the said vessel may be allowed to enter a port of the 24 United States and land its cargo and passengers, without danger to the health thereof on account of any infectious 25 26 disease; and without such certificate of said medical officer, 27 it shall not be lawful for any such vessel to enter any port 28 of the United States.

SEC. 6. The Director-General of Health shall, from time to time, issue to the consular officers of the United States, and to the medical officer serving at the port of Havana, and otherwise make publicly known, in such manner as shall be therein prescribed, the rules and regulations framed by the Board of Health and approved by the President, to be used and complied with by vessels in foreign ports, for disin-

fecting such vessels, their cargoes, passengers, and crew, be-8 9 fore their departure for any port in the United States, and in the course of the voyage; and also such other rules and regu-10 lations which shall be observed in the inspection of the same, 11 on the arrival thereof at any quarantine station at the port 12 13 of destination, and for the disinfection and isolation of the. same, and the treatment of cargo and persons on board, so as 14 to prevent the spread of cholera, vellow fever, or other con-15 tagious or infectious disease; and it shall not be lawful for 16 any vessel to enter said port, to discharge its cargo, or land 17 its passengers, except upon a permit from the health-officer 18 at such quarantine station, certifying that said rules and 19 20 regulations have in all respects been observed and 21 complied with, as well on his part as on the part of the said 22 vessel and its master, in respect to the same, and to its cargo, passengers, and crew; and the master of every such vessel 23 shall produce and deliver to the collector of customs at said 24 25 port of entry, together with the other papers of the vessel, the said certificates required to be obtained at the port of 26 departure, and the permit and certificate herein required to 27 be obtained from the health-officer at the port of entry. In 28 29 case the health-officer at any such port appointed by local 30 authority shall refuse to adopt and observe the rules and reg-31 ulations prescribed by the Bureau of Health for the inspection, 32 disinfection, and treatment of vessels, their cargoes, passen-

33 gers, and crews, or, in the opinion of the Board of Health. shall neglect or fail so to do, it shall be the duty of the Sec-34 35 retary of the Treasury to appoint a health-officer of the 36 United States for said port, who shall perform the duties thereof, as prescribed by said Bureau of Health; and to pro-37 vide for the salary of such health-officer and the necessary 38 expenses of his office, the collector of customs at said port 39 shall demand and collect from every such vessel a fee of 40 41 dollars; but it shall be the duty of the medical officers of the Marine Hospital Service and of customs-officers to aid in 42 the enforcement of the rules and regulations authorized by 43 this act, without additional compensation, except for actual 44 and necessary traveling expenses incurred in the performance 45 of such duties. 46

SEC 7. That rules and regulations framed and approved 1 as herein before authorized shall be promulgated, so that when 2 cholera, yellow fever, or other similar contagious or infectious dis-3 ease shall be ascertained by the Director-General of Health to ex-4 5 ist in any port or place within any one of the United States, as 6 to prevent as far as practicable, the spread of the same to other 7 ports and places within other States, by means of vessels and vehicles engaged in the transportation of goods or passenges 8 between two or more States, whether by land or water; and 9 in that case, the Director-General of Health shall select suit-10 able localities for establishing quarantine stations on the rivers 11

and other lines of inter-State commerce and travel by railroads,
and may cause to be erected necessary temporary buildings
for the disinfection of passengers, baggage, cargoes, vessels,
and vehicles, and may enforce such rules and regulations

16 relating thereto as may have been prescribed therefor.

SEC. 8. That it shall be the duty of the Director-Gen-1 2 eral of Health and of the Board of Health, so far as they lawfully may, in the execution of their powers conferred upon 3 them by law, to correspond and co-operate with similar local 4 officers, boards, and authorities acting under laws of the 5 States in sanitary measures, to prevent the introduction and 6 7 spread of contagious and infectious diseases from foreign 8 countries into the United States, and from one State into any other State, by means of commercial intercourse, and upon 9 10 and along the lines of inter-State trade and travel; and to that 11 end it shall be lawful for said Board of Health and Director-12 General of Health to confer upon any such local officer or 13 board within or near the locality where his or its authority is 14 exercised, power also to enforce the provisions of this act and 15 any rules and regulations made in pursuance thereof.

S. 1665—2

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